

February 13, 2006

TO: John Szerlag, City Manager

FROM: Charles T. Craft, Chief of Police

Handwritten signature of Charles T. Craft, Chief of Police, in black ink.

SUBJECT: Troy Daze Community Fair Activity and Cost Reports

Per your request I am forwarding to you the 2005, 2004, 2002, and 1999, Troy Daze Community Fair police activity and costs summary. I am unable to locate the 2003 and 2000 reports.

Please advise me if I can be of further assistance.

November 3, 2005

TO: John Szerlag, City Manager

FROM: Charles T. Craft, Chief of Police

SUBJECT: 2005 Troy Daze Community Fair Summary

The following is a summary of 2005 Troy Daze police activity and the costs associated with providing police service to the festival. Lieutenant Scherlinck, who was one of the primary command officers assigned to the festival, compiled this information.

**Police Incidents:**

- |                           |   |
|---------------------------|---|
| • Personal Injury Crash   | 1 |
| • Altercations/Fights     | 3 |
| • Property Damage Crashes | 2 |
| • Attempted Larcenies     | 2 |
| • Parking Complaint       | 1 |
| • Dog Bite (unfounded)    | 1 |
| • Traffic Complaint       | 1 |

**Overview of Significant Police Activity**

In addition to the cited incidents, there were several occurrences that required police intervention but did not rise to the level that required formal documentation. Those matters involved the need for medical care resulting from non-serious medical issues, missing children that were quickly reunited with their parents, and a report of lewd conduct.

The most significant occurrences are as follows:

- A City Council appointed Troy Daze Committee member rushed, grabbed, and jostled a teenage musician, who had performed at the Teen Concert; the subsequent altercation involved the teen's father. Officers witnessed and documented the incident. The involved parties resolved the matter to each other's satisfaction that evening; however, the matter is still pending and prosecution for assault and/or fighting remains a possibility.
- While directing traffic at the fireworks event, a police sergeant was struck by an automobile. The injuries incurred required medical treatment, and the sergeant was off work for a short period of time. He has fully recovered.
- Two fights broke out in the "mid-way" between groups of teens. The matter was handled without making arrests or citing the involved parties.

- Several fights/near fights occurred that required police intervention. In each case the participants fled from the officers or were removed from the park.
- Police officers report that tomatoes and other objects were thrown at them from rides in the mid-way. Officers were unable to determine who was responsible.
- A teen began swinging a chain near a police officer in what appeared to be an attempt to come close to the officer without striking him. The teen, and his group, moved on when other officers intervened.
- Teens shot projectiles from a “spud gun” (which were being sold and provided as prizes) at civilians and officers. Although not physically harmful, their actions provoked conflict. Officers prohibited the vendor from selling/distributing the toy. A citizen complaint against a police officer resulted from an officer’s efforts to maintain order and prevent the firing of the projectiles from escalating into a fight.
- “Snap pops” (a small cap that makes a small popping sound when thrown) were thrown from rides at passersby and specifically police officers. Again, a vendor at the festival was selling these items.
- During the evening hours on Friday and Saturday, officers encountered large groups of young people who were congregating, particularly in the mid-way area. The youths cursed and spit at officers who dispersed them based on the concern that a fight would erupt.
- Several vendors refused to close at the required time, which delayed the clearing of the park after the official closing time.

Supervisory officers stationed at the festival fielded several concerns about police activity or the perceived lack thereof. The concerns range from allegations from a Troy Daze Committee volunteer that the lack of police presence at the Teen Event contributed to the disturbance, that the officers actions in policing the disturbance were improper, that police officers were sleeping/sitting around (apparently, the volunteer was urging others to take photo’s of the officers), and complaints from citizens relating to police interaction with their children. The allegations regarding the officer’s lack of attentiveness was quickly resolved. The officers present worked diligently, the personnel the volunteer observed were volunteer Police Explorers. The citizen complaints, including one stemming from the altercation involving a City Council appointed Troy Daze Committee member, are under investigation.

**Cost Summary:**

Overtime Hours/Cost:	196 hours	\$12,750.00
Straight Time Hours/Cost:	390 hours	\$11,737.00
Total Police Department Hours/Cost:	586 hours	\$24,487.00

This represents a \$7,613, reduction in overtime time costs in comparison to the overtime costs for the 2004 Troy Daze Community fair. The total cost is

consistent with previous years; however, overtime costs have been significantly reduced.

### General Observations

While the festival is by and large very safe and orderly, officers assigned to police this year's event were, and have been in recent years, subjected to poor treatment by some Troy Daze attendees. Supervisory officers assigned the event indicate they have been asked to police situations that appear to be poorly planned and managed. Specific areas of concerns/issues are as follows:

- **Teen Concert** – This event is poorly organized and managed. As result, it has resulted in conflicts and, on at least two occasions, fights.
- **Hours of Operation** – The nature and mood of the festival changes significantly after dark. The crowd becomes predominately teenage and the amount of disorder increases significantly.
- **Use of Police Explorers** – Due to the hostile, abusive tendencies of some people after dark, there is concern about the use of Police Explorers to staff the parking areas after dark. Additionally, Explorers and Explorer parents, who accompanied their children, report that adults, a Troy Daze Committee member, and especially young people, were confrontational in their approach to the Explorers.
- **Vendors** – Some of the vendors do not recognize the need to work within the established rules.
- **Dogs** – Many patrons brought dogs to the festival. Most were leashed and properly controlled; however, one citizen became confrontational when advised to clean up after her dog, and in another case a pit-bull got away from its owner (it was recovered and returned by a police officer).

### Recommendations

It is not the intent of the police department to reduce the authority or involvement of the Troy Daze Committee volunteer staff. In spite of the isolated baseless complaint one volunteer voiced, the majority of those who staff the festival are dedicated, wonderful people who work very hard. However, it is my belief that in some instances the festival organizers should submit to the considered opinion of City Management.

Clearly, our area of expertise is security and safety and our recommendations will be limited to those issues. However, Community Affairs, Parks & Recreation, and the Department of Public Works, each have significant experience with specific issues the festival creates and, therefore, should have considerable input.

The police department offers the following suggestions:

- **Reduce the Hours of Operation** – As previously stated, the crowd changes after dark; it becomes very young and confrontational. Consideration should be given to closing the festival at 8:00 PM. Although not necessarily a safety concern it should be pointed out that the length of the festival and it's long hours fatigues the volunteer staff to the point their effectiveness is compromised.
- **Discontinue/Restructure the Teen Concert** – This event cannot depend upon police officers to act as chaperones unless staffing is greatly increased. The police department has offered our expertise (based on our Jam Fest experience) in organizing and staging the event. This offer has not been accepted. It is our belief that inadequate event planning and poor management were direct causes of the altercation that occurred at the venue. It is our recommendation that without significant restructuring that allows for police department direction, the event be discontinued.
- **Limit the Use of Police Explorers** – Although an excellent fundraiser, should the hours of operation not be reduced the department will consider eliminating the Police Explorers participation. The nature of the crowd, as well as the scrutiny they received from at least one Troy Daze Committee volunteer, is such that the funds they raise are not worth the risk. It must be noted that the Explorers are a volunteer Boy Scouting organization, made up of young boys and girls. I'm very proud of them. They are children and should not be subjected to such treatment.
- **Vendors** – The police department needs the opportunity to review what vendors are selling/giving away, as well as the authority to discontinue any such activity that may endanger the public or contribute to the unruliness of attendees. Contract language should specifically prohibit the sale and/or distribution of anything that shoots a projectile, and should indicate that the police department has the authority to shut down vendors operations that become a public nuisance/danger or hinder efforts to maintain order.
- **Prohibit Dogs** – Dogs should not be allowed in the park during the festival.
- **Establishment and Posting of General Rules** – Basic rules of conduct should be established and posted. I suggest the City Attorney's input be sought as to the need for City Council to adopt such rules, and the constitutionality of the rules adopted. Police department staff would be happy to work on the establishment of such rules.

Unless significant change occurs in the planning and management of the event, the police department will recommend adding a two-officer contingent each night. This will result in increased cost. This contingent will focus on issuing violations and taking enforcement action.

The police department has long assigned personnel to police the Troy Daze Festival. While this year's summary is more negative than past years, we feel obligated to provide a report documenting issues that we believe contributed to

the creation of several problems this year and that have the potential to develop into major problems if not addressed.

Certainly there are many positive aspects to the event. However, based on our long-term experience we are concerned that the nature of the festival is changing and that the community oriented focus will be lost if the issues causing this change are not addressed.

October 20, 2004

TO: John Szerlag, City Manager  
FROM: Charles T. Craft, Chief of Police  
SUBJECT: 2004 Troy Daze Summary  
CC: Division Commanders

The following is a summary of 2004 Troy Daze police activity and the costs associated with providing police service to the festival.

**Police Incidents:**

Requests for Medical Assistance	4
Miscellaneous Juvenile Complaints	2
Arrests	1
Alcohol Incapacitated Persons	1
Found Property	1

**Overview of Police Activity:**

On Friday night a group of 13-15 year olds were left at the park after hours without rides home. Officers contacted relatives and arranged for a ride home for some of the juveniles, however, four were taken to the station in order to locate family to pick them up.

On Saturday night, two knives were confiscated from a group of four juveniles who were subsequently were turned over to their parents. Also on Saturday night, officers came up on a fight in progress. This resulted in an arrest for Assault and Battery and a charge of Minor in Possession of Alcohol.

Large groups of teenagers loitered in the midway on Friday, Saturday, and Sunday nights. Officer's report that it was apparent many of these youths were present to just hang out and as they were not participating in fair activities, playing games, or riding rides. Many appeared to be wandering around seeking opportunities to engage in assaultive behavior. Officers responded to this security concern by inserting themselves into the middle of these groups. The tactic proved effective in managing the crowds; the groups broke up or moved to other locations.

There were several reports of fights on Friday, Saturday, and Sunday nights, however, most were gone or over by the time officers arrived. Carnival personnel reported three incidents of trouble with teens. One was a dispute over

a game, another was an allegation of a larceny, and a third involved a report of a group of teens cutting in line and roughhousing other kids. All were resolved informally, although the group involved in the pushing incident was asked to leave the park. Officers recognized an individual responsible for initiating a large fight 3 years ago. He was separated from his group and advised about behaving peacefully. This appeared to have a positive impact on his demeanor.

The senior and special kids days, road races, fireworks, and teen concert all occurred with minimal problems. The parade was exceptionally long, which resulted in the park and adjoining roadways being shut down on Sunday from approximately 12:30 pm through 4:30 pm. As a result, many people were unhappy with being stuck in the park for the duration of the parade, and a number of motorists as well as area businesses were significantly inconvenienced. Each car that came to the park before the parade was provided with verbal notice that due to the parade they could not leave between the hours of 1:00 pm and 3:00 pm. In the future we will utilize written notices to inform attendees of the exit closing. A contingency plan was in place to get people out in case of emergencies, however, the extended length of the parade and associated closures resulted in a gridlock situation in the main lot and commensurate frustration on the part of people trying to get out.

The Troy Daze Committee estimates that more than 100,000 people attended this year's Troy Daze's. Given the number of people that attended the festival and the varied events that took place, the incidents requiring police intervention were minimal. Clearly, availability of adequate staff, which allowed the officers to operate proactively, contributed to the safety of the event.

**Cost:**

These costs reflect an approximate cost for providing police service to the festival and the associated events. This does not include the cost of benefits. Finance advises that benefits would increase the cost approximately 50%.

**Compensatory Time: 73.25 hours/\$3255.00**

Captain:	16 hours	\$675.00
Lieutenant:	25.75 hours	\$1410.00
PO's:	20.5 hours	\$893.00
Office Manager:	11 hours	\$317.00

**Straight Wage Time: 137.75 hours/\$4,625.00**

Captain:	31.75 hours	\$1339.00
Lieutenant:	16 hours	\$584.00
Sergeant:	20 hours	\$668.00
PO's:	70 hours	\$2034.00

**Overtime: 420.25 hours/\$17,068.00**

Lieutenant:	18 hours	\$985.00
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Sergeants:	40 hours	\$2006.00
PO's:	225.25 hours	\$9816.00
CS:	33 hours	\$1362.00
PSA's:	62.5 hours	\$1820.00
Clerks:	32.5 hours	\$788.00
Clerks:	9 hours	\$291.00
<b>Total:</b>	631.25 hours	\$24,948.00
	Reimbursement	\$5,000.00*
<b>Cost (after reimbursement):</b>		\$19,948.00

Captain Mayer commanded the Troy Daze Festival operation. Specific questions regarding the event may be directed to him at 524-3424.

\*The Troy Daze Fair Budget includes a \$5,000.00 reimbursement to the Police Department for the cost of manpower

October 18, 2002

TO: John Szerlag, City Manager

FROM: Charles T. Craft, Chief of Police  
William Nelson, Fire Chief

SUBJECT: 2002 Troy Daze Summary

This report is provided to summarize significant occurrences at the 2002 Troy Daze Community Fair and to detail the cost incurred by the police/fire departments in providing public safety service to the fair.

As of this date only two police incident reports were generated by occurrences at the fair; (1) Mutual Assault and Battery, (2) Larceny of Property Valued at Less than \$200. Police personnel assigned to the fair report only minor issues with teens who were reluctant to leave the grounds at closing time on both Friday and Saturday nights. These issues did not result in arrests or citation issuance. No significant fire incidents occurred.

Given the addition of the fireworks and concerns related to bio-terrorism, the fair increased public safety personnel costs. Those costs are as follows:

- Police personnel (includes straight and overtime) \$24,191.28
- Fire personnel (career staff – straight-time) \$ 6,741.35
- Miscellaneous (meals, supplies, etc.) \$ 650.00

Total Cost \$31,582.63

The police department costs do not take into account the \$5000 the Troy Daze Committee will reimburse the department for the cost of policing the fireworks. Costs do not reflect police/fire vehicle and fire department apparatus costs.

These costs can be broken down further should you need them. Also, the police department has a report discussing operational issues that is available for your review.



# TROY POLICE DEPARTMENT

Charles T. Craft, Chief of Police 500 W. Big Beaver, Troy, Michigan 48084 (248) 524-3443

## SUPPORT SERVICES MEMORANDUM

Wednesday, September 22, 1999

**TO:** Lieutenant Zavislak  
**FROM:** Sergeant Lyczkowski  
**SUBJECT:** 1999 Troy Daze Summary

Although I do not have exact attendance figures, the Troy Daze Advisory Committee reports an increase from last year. The fair was relatively event free, except for the incident between the [REDACTED] and [REDACTED] families on Saturday night. Eight incidents generated police reports. They included:

- Assault & Battery #99-35915
- Assault #99-36000
- Disorderly Persons (A & B Arrests) #99-36051
- Ambulance Request #99-36152
- Miscellaneous Juveniles #99-36154
- L.F.A. Over \$200 #99-36156
- Found Property #99-36284
- Request For Ambulance/A & B #99-36329

### Significant Incidents:

The Disorderly Persons incident was obviously the most serious, as it rapidly escalated toward an unmanageable crowd situation. A brief chronology of this incident is as follows:

Officer Gordon took a report on an assault and battery that occurred at Troy Daze on Friday (99-35915). The victim, [REDACTED], reported that several of the [REDACTED] brothers and others attacked him as part of an ongoing feud between the two families. [REDACTED] and friends informed Officer Gordon that they would return to Troy Daze on Saturday. They anticipated more trouble from the [REDACTED].

We arranged to have afternoon shift officers Daniel and Pokley assigned to the fair for additional security. We patrolled the midway with 4 two-officer teams in an attempt to prevent any further altercations. At approximately 2200 hours, officers located Mr. [REDACTED] on the midway. He advised that he was there to identify his son's attackers

and serve a PPO on one of the [REDACTED] brothers. We warned him about the consequences of retaliation.

Within minutes of this conversation, officers intervened in several altercations involving, what we believed to be, relatives and associates of both families. Officers ejected several people from the park. Officer Daniel located and served the [REDACTED] PPO on [REDACTED]. Officers ejected him from the park when he refused to leave.

Officers responded to a radio report of a man down in the parking lot (99-36329). Unknown persons had beaten him. While officers assisted at this scene, another fight broke out near the police booth. Officers arrested two subjects for assault and battery. They needed to use pepper spray to effect the arrests. A crowd of several hundred fair goers had assembled in the area. We believed many to be supporters for both families.

The crowd was growing extremely anxious. They were focusing on and following the police action. We became concerned that the crowd was beginning to turn unruly and would soon be out of control. Sergeant Redmond summoned additional officers from the patrol shifts.

Detail officers and those responding to the call for assistance staged near the police booth. We ordered everyone to leave the fair and park. Once assembled, officers formed a skirmish line and swept fair goers into the Crooks parking lot. We assigned officers to facilitate the exodus of traffic onto Crooks and Northfield Parkway. We restored order to the park.

Although we began to execute our Civil Disturbance Response Procedure, we did not follow it through to completion. We assumed that Festival Headquarters would understand the magnitude of the situation and carry out their responsibilities. In the future, we must officially announce the activation of the E.O.P. While it may not always be practical, we need to inform Festival Headquarters in advance if a situation is reaching the level where we need to implement the E.O.P.

In recent years, we have noticed an increase in the number of youth on Friday and Saturday nights who display the potential to create problems. Even though we strengthened the size of our security staff for this Saturday, we did not have enough to control the situation. We may want to assign the Tactical Support Team to the Troy Daze security detail at those times when older youth begin to congregate at the park. This was a difficult situation, however it has given us an opportunity to prepare ourselves for future events.

### **Race Detail:**

An earlier start time and fliers to affected residents alleviated some of the problems Jaycees' experienced with the 5k and 10k races last year. Again, they did not provide an adequate number of course marshals. Some course marshals received their assignments after the 5k race was already in progress. The Jaycees did not cone the route, as we suggested at an earlier meeting. They did post a sufficient number of directional signs,

etc., but attached many of them to traffic control signs on the public easement. We warned chairpersons against placing signs on public property before the event. Although there was a scheduling conflict with Congregation Shir Tikvah, officers allowed congregants access to the synagogue as long as there were no runners nearby. We do not plan to make any new recommendations for next year. We will continue to emphasize the importance of the recommendations made, but not implemented this year.

### **Parade Detail:**

The parade took place relatively event free. Last year, we received numerous complaints from patrons unable to leave the park during the parade due to the surrounding road closures. We took several steps to resolve this problem. We kept the Northfield Parkway entrance open. Every vehicle entering the park before 1230 hours received a flier explaining that they would not be able to exit during the parade. We made provisions for vehicles to exit onto McManus for emergencies only. We did not publicize this option. Only two vehicles left during the parade.

We added an arrow board at N/B Crooks and Wilshire in an attempt to reduce the amount of traffic detoured into the subdivision east of the park. This was supposed to be a non-staffed traffic control location. I soon learned that many vehicles were driving around the barricade and continuing on to the park. I moved an officer from another post to stop traffic from continuing past Wilshire. We experienced a similar problem at the non-staffed barricade at E/B Wattles and Coolidge. I was not able to staff that post this year, but suggest that we do in the future.

Arrow boards would increase the efficiency of traffic control at the Wattles and Crooks intersection. We currently use signed barricades and officers at that location. I assigned another officer to Wattles and Finch due to the congestion on Wattles. This post may not be necessary to fill at future parades.

I will meet with the Streets Department on September 27 to discuss their recommendations to improve the traffic control situation for next year.

### **Parking Detail:**

Officers Breidenich and Fair did an outstanding job with the Explorers this year. Their organization and supervision freed me from responsibilities I handled in the past. We had a sufficient number of Police Explorers for the parking detail. There is no longer a concern for the need to surrender the contract to another organization.

### **Police Booth:**

We brought supplies to our Police booth on Thursday. Few fair goers visited the booth Thursday night. The Fire Explorer security detail was not in place until Friday. We

experienced some minor vandalism at the booth sometime on Thursday. I recommend that we wait until Friday to set up our booth.

**Communications:**

There was some confusion as to the overall use of BLUE 2 during the fair. At times, we were unable to communicate on the channel because of the amount of regular radio traffic. We spoke with several Communication Supervisors over the weekend in an attempt to have them discourage unnecessary use by others. In the future, we should issue a Special Order to define policy for the duration of the fair.

I welcome any suggestions you may have to improve our overall response to future Troy Daze fairs. We plan to implement a number of changes because of lessons learned this year.

cc. Chief Craft  
Captains Slater, Murphy & Mayer